SUMMARY REPORT OF INVESTIGATION

I. EXECUTIVE SUMMARY

Date of Incident:	April 28, 2018
Time of Incident:	Approximately 6:00 pm
Location of Incident:	
Date of COPA Notification:	April 30, 2018
Time of COPA Notification:	1:32 pm
("FTO was on patrol w when he stopped a vehicle driven befor a possible seatbelt violation. Up the passenger's side of the vehicle	pon approaching vehicle, PPO stood guard at while FTO conversed with at the driver's side ficers his driver's license and proof of insurance and told FTO
to exit his vehicle and	o a search of his vehicle. However, FTO instructed complied. At FTO request, PPO conducted vehicle. Nothing was recovered from the search.
District Station where he atten	stop, specifically the search of his vehicle, drove to the npted to file a complaint with Sgt. ("Sgt. "") refused to register complaint.
FTO was justified in his i	
Involved Field Training Officer #1:	Field Training Officer ; Star # ; Employee ID # ; DOA: , 2006; DOB: , 1979; Male/White
Involved Probationary Police Officer #1:	Probationary Police Officer Star # ; Employee ID # ; DOA: , 2017; DOB: , 1991; Female/Black
Involved Sergeant #1:	Sergeant ; Star # ; Employee ID#;
Involved Individual #1:	DOA:, 2001; DOB:, 1960; Male/White, DOB:, 1994; Male/Black

III. ALLEGATIONS¹

Officer	Allegation	Finding / Recommendation
Officer	It is alleged that on or about April 28, 2018, at approximately 6:00 pm, at or about pm, FTO pm, the following acts or admissions:	
	1. Initiated a traffic stop on without justification.	Exonerated
	2. Detained for an unnecessary amount of time during a traffic stop.	Sustained / Violation Noted
	3. Permitted PPO to illegally search the interior of vehicle without justification.	Sustained / Violation Noted
	4. Failed to perform a protective pat-down of	
		Exonerated
Officer Sgt.	It is alleged that on or about April 28, 2018, at approximately 6:00 pm, at or about the District Station, Sgt.	
	1. Failed to properly address a complaint by of misconduct by an officer during a traffic stop.	Sustained / 15 Day Suspension

IV. APPLICABLE RULES AND LAWS

Rules

- 1. Rule 1: Prohibits violation of any law or ordinance.
- 2. Rule 6: Disobedience of an order or directive, whether written or oral.

¹ COPA found that PPO acted at the direction of FTO acted. Therefore, formal allegations were not served on PPO acted.

General Orders

- 1. Complaint and Disciplinary Procedures General Order G08-01
- 2. Specific Responsibilities Regarding Allegations of Misconduct General Order G08-02
- 3. Conduct of Complaint Investigation Special Order S08-01-01

Federal Laws

1. 1. United States Constitution, Amendment IV: Prohibits search and seizure without probable cause.²

V. **INVESTIGATION³**

Interviews a.

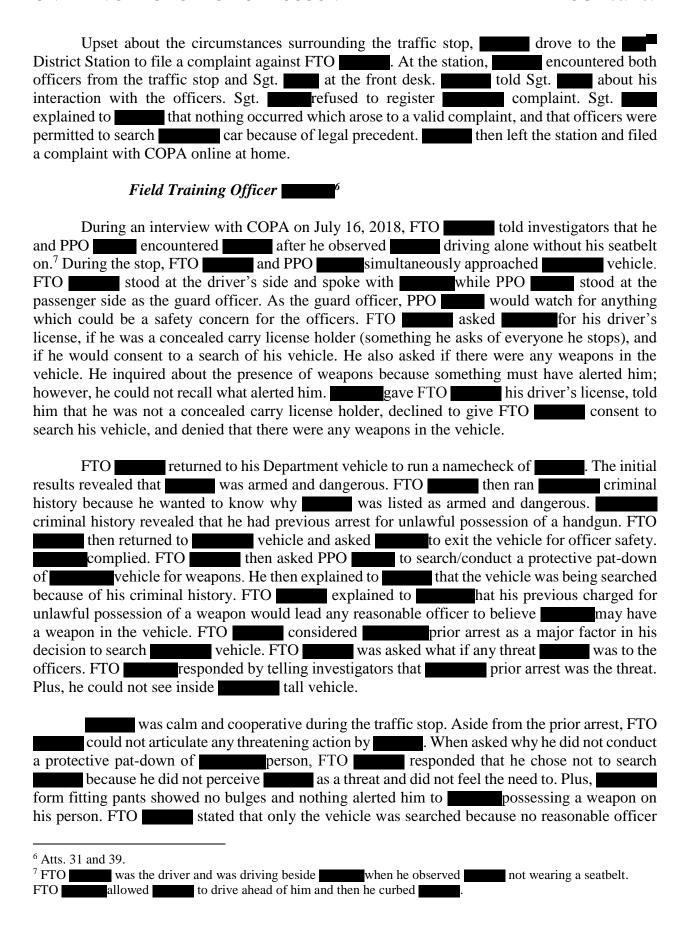
During an interview with COPA on May 1, 2018, told investigators that on April 28, 2018, he was alone when FTO dentified by COPA during this investigation, pulled him over for failing to wear a seat belt. recalled putting on his seatbelt earlier that day when he first entered his vehicle and that he only took it off once he was pulled over. As PPO , identified by COPA during this investigation, stood at the passenger's side of his vehicle, presented FTO with his driver's license and his cell phone, which contained the proof of insurance. FTO requested permission to search vehicle but declined, further stating that no guns were inside his vehicle. At this point, FTO and PPO returned to their police vehicle. After a moment, FTO returned to vehicle and asked to exit the vehicle. exited his vehicle and PPO searched the interior of vehicle as FTO escorted to the rear of vehicle. was told by FTO that the officers could search his car because had prior arrests. countered by telling that he was not previously found guilty, and that officers should not be allowed to search him because of an offense he was acquitted for. Nothing was recovered from during the search. FTO issued issued an Investigatory Stop Report instead of a traffic ticket and allowed to leave the scene.

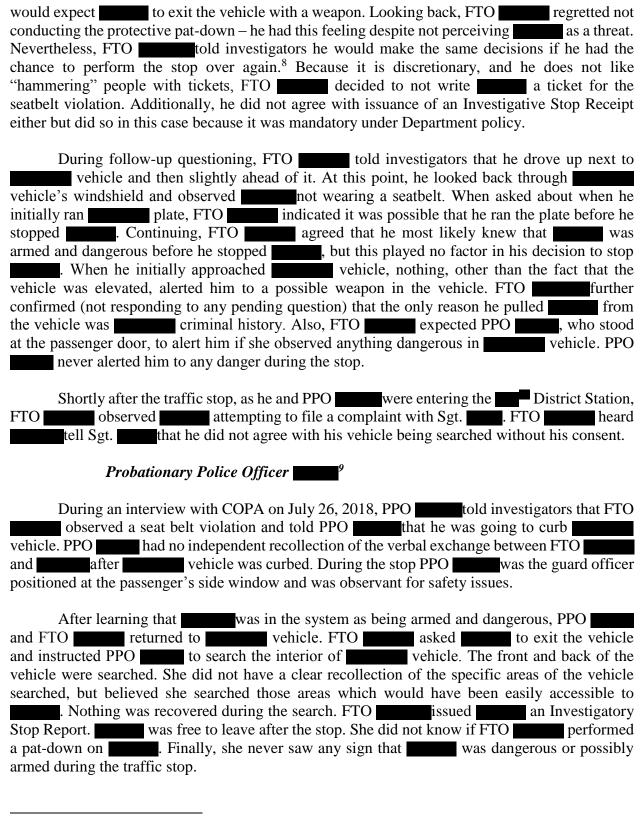
² "The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no warrants shall issue, but upon probable cause supported by oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized."

³ The following is a summary of the material evidence gathered and relied upon by COPA in our analysis.

⁴ Atts. 7 and 10.

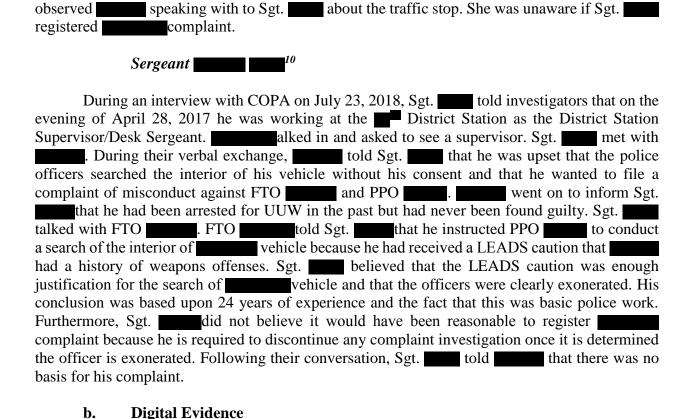
searched the passenger compart of the vehicle. PPO period opened the door and went through compartments in the vehicle. The search proceeded clockwise around wehicle and included the backseat and driver's area.





⁸ Later during the interview FTO changes his mind again and tells investigators that he would pat-down if he had the chance to perform the stop again.

⁹ Atts. 37 and 38.



stated when she and FTO arrived at the station later that day, she

In-Car Camera Footage¹¹

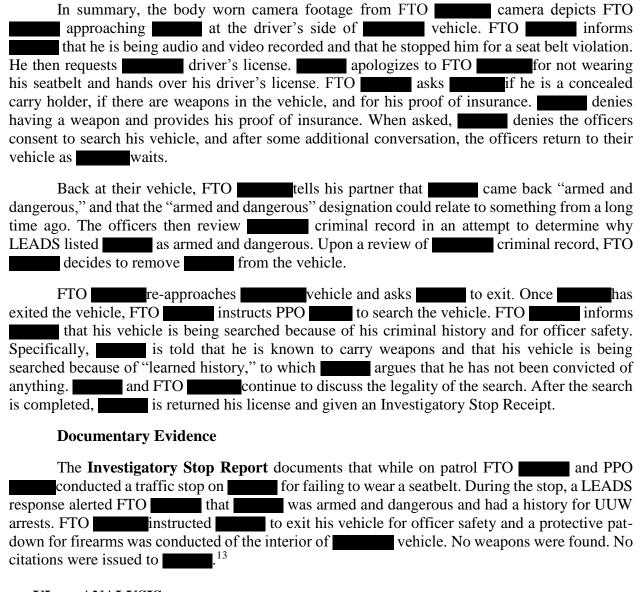
The in-car camera footage depicts FTO standing at the driver's side door of vehicle while holding driver's license. hands FTO phone. FTO returns the cell phone to and PPO walk back to the squad car. FTO tells PPO that the system listed as armed and dangerous and checks the system for a recent arrest. PO re-approaches vehicle. Leave exits his vehicle. They both walk to the rear of leave vehicle. PPO converse at the rear of his vehicle. FTO and searches the interior of vehicle. PPO did not find anything inside vehicle. FTO instructs o return to his vehicle. Complies. FTO and PPO enter their vehicle. FTO approaches the driver's side of to return to his vehicle. complies. FTO vehicle. PPO approaches the passenger side of vehicle. FTO an Investigative Stop Receipt and his Driver's License. drives away from the scene.

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¹⁰ Atts. 35, 36, and 40.

¹¹ Atts. 13 and 14.

Body Warn Camera Footage¹²



VI. ANALYSIS

a. FTO had articulable, reasonable suspicion to conduct a traffic stop

Traffic stops are seizures under the Fourth Amendment, and thus subject to the Fourth Amendment reasonableness requirement. Whren v. United States, 517 U.S. 806, 809-10 (1996). Traffic stops are analyzed under Terry because "the 'usual traffic stop' is more analogous to a so-called Terry stop than to a formal arrest." People v. Cosby, 231 III. 2d 262, 274 (2008) (quoting Berkemer v. McCarty, 468 U.S. 420, 439 (1984)). The Terry test is: "(1) whether the officer's action was justified at its inception, and (2) whether it was reasonably related in scope to the

¹² Atts. 10 and 11.

¹³ Atts. 9 and 17.

circumstances which justified the interference in the first place." *People v. Bunch*, 207 Ill. 2d 7, 14 (2003) (citing *Terry v. Ohio*, 392 U.S. 1, 19-20 (1968)).

A lawful traffic stop requires "at least [an] articulable and reasonable suspicion that the particular person stopped is breaking the law," including traffic law. *United States v. Rodriguez-Escalera*, 884 F.3d 661, 667-68 (7th Cir. 2018) (citing *Delaware v. Prouse*, 440 U.S. 648, 663 (1979)). Articulable and reasonable suspicion means that the police "must be able to identify some 'particularized and objective basis' for thinking that the person to be stopped is or may be about to engage in unlawful activity," amounting to more than a hunch. *United States v. Miranda-Sotolongo*, 827 F.3d 663, 666 (7th Cir. 2015) (quoting *United States v. Cortez*, 449 U.S. 411, 417 (1981)). Police need not meet the higher threshold of probable cause to perform a traffic stop, but if the stop *is* supported by probable cause, its lawfulness is still evaluated under *Terry. Rodriguez v. United States*, 135 S. Ct. 1609, 1617-18 (2015). An officer's subjective intent does not enter into the analysis; even where officers hope to effectuate a goal unrelated to addressing a traffic violation (such as uncovering criminal activity), intent alone does not invalidate a stop that is otherwise objectively justified by reasonable articulable suspicion. *See Whren v. United States*, 517 U.S. 806, 812 (1996).

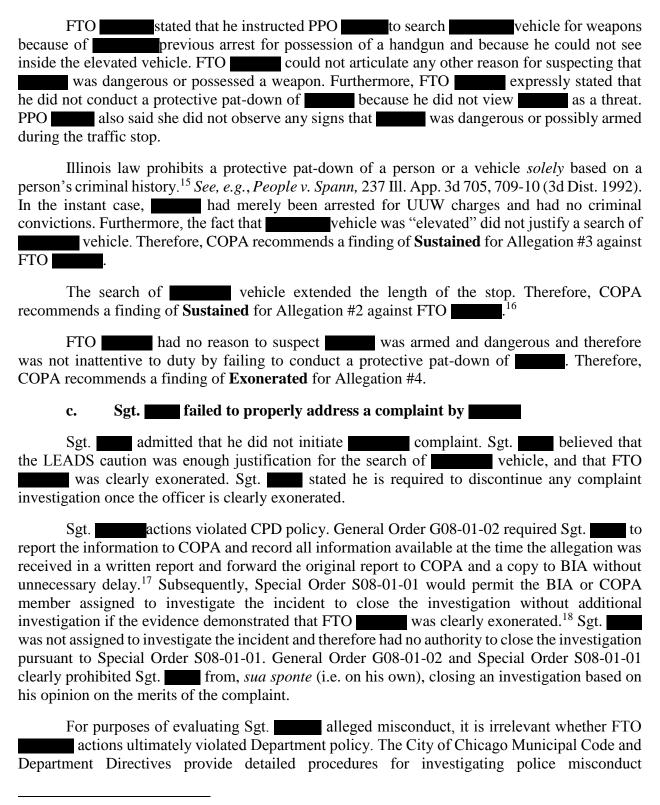
In the instant case, a preponderance of the evidence demonstrates that FTO had articulable, reasonable suspicion to conduct a traffic stop. FTO credibly stated that he observed not wearing a seat belt. Although BWC footage depicts apologizing for not wearing his seat belt during the traffic stop. With limited exceptions, ¹⁴ Illinois law and the Chicago Municipal Code requires the driver of a motor vehicle to wear a properly adjusted and fastened seat safety belt while operating a motor vehicle. *See* 625 ILCS 5/12-603.1; Chicago Municipal Code § 9-76-180. Therefore, COPA recommends a finding of **Exonerated** for Allegation #1 against FTO

b. FTO detained for an unnecessary amount of time and improperly instructed PPO to search vehicle.

A traffic stop must last no longer than is required for law enforcement to effectuate its "mission," which is "to address the [] violation that warranted the stop and attend to related safety concerns." *Rodriguez v. United States*, 135 S. Ct. 1609, 1614 (2015) (citing *Illinois v. Caballes*, 543 U.S. 405, 407 (2005)). Inquiries unrelated to the stop's mission are lawful only if they "do not measurably extend the duration of the stop." *Id.* at 1614; *Caballes*, 543 U.S. at 410

Under the "automobile exception" to the search warrant requirement, "law enforcement officers may undertake a warrantless search of a vehicle if there is probable cause to believe that the automobile contains evidence of criminal activity that the officers are entitled to seize." *People v. James*, 163 Ill. 2d 302, 312 (Ill. 1994) (citing *Carroll v. United States*, 267 U.S. 132 (1925)). Furthermore, when officers perform a traffic stop, they may search the passenger compartment for weapons if they articulate reasonable suspicion that the suspect is armed and dangerous or poses a danger of attack. *See Michigan v. Long*, 463 U.S. 1032, 1051 (1983).

¹⁴ The exceptions are not applicable in this case.



 $^{^{15}}$ However, Illinois law reflects that a person's criminal history may be a factor.

¹⁶ There is no evidence that FTO was acting in bad-faith or subjectively knew that the search was illegal.

¹⁷ An improper search is not subject to summary punishment.

¹⁸ Even when this provision is applicable, the assigned member would have to place relevant reports and statements in the investigative file.

allegations, evaluating police misconduct allegations, and addressing any disagreements between COPA and Department findings regarding police misconduct allegations.

Therefore, COPA recommends a finding of **Sustained** for Allegation #1 against Sgt.



VII. RECOMMENDED DISCIPLINE FOR SUSTAINED ALLEGATIONS

a. Officer

i. Complimentary and Disciplinary History

Complimentary History: Emblem of Recognition – Physical Fitness, 4; Other Awards, 1; Presidential Election Deployment Award 2008, 1; Traffic Stop of the Month Award, 1; Department Commendation, 3; Honorable Mention, 112; Complimentary Letter, 3; Police Officer of the Month Award, 1; Superintendent's Award of Valor, 1; NATO Summit Service Award, 1; 2009 Crime Reduction Award, 1.

Disciplinary History: No prior sustained findings regarding similar allegations of misconduct.

ii. Recommended Penalty, by Allegation

- 1. Allegation No. 2 Violation Noted
- 2. Allegation No. 3 Violation Noted

b. Sergeant

i. Complimentary and Discipline History

Complimentary History: Democratic National Convention Award, 1; Problem Solving Award, 1; Attendance Recognition Award, 4; Presidential Deployment Award 2008, 1; Emblem of Recognition – Physical Fitness, 3; Department Commendation, 4; 2004 Crime Reduction Ribbon, 1; Honorable Mention, 61; Complimentary Letter, 5; NATO Summit Service Award, 1; 2009 Crime Reduction Award, 1.

Disciplinary History: No prior sustained findings regarding similar allegations of misconduct.

ii. Recommended Penalty, by Allegation

1. Allegation No. 1 – 15 Day Suspension

Argument: In this case, but for filing an online complaint with COPA after Sgt. refused to initiate his complaint, Sgt. would have completely circumvented the disciplinary process and been the sole arbiter of

complaint. Sgt. _____, a Department supervisor with over 24 years of experience, should know how to properly handle a citizen complaint.

VIII. CONCLUSION

Based on the analysis set forth above, COPA makes the following findings:

Officer	Allegation	Finding / Recommendation
Officer	It is alleged that on or about April 28, 2018, at approximately 6:00 pm, at or about FTO, , committed misconduct through the following acts or admissions:	
	1. Initiated a traffic stop on without justification.	Exonerated
	2. Detained for an unnecessary amount of time during a traffic stop.	Sustained / Violation Noted
	3. Permitted PPO to illegally search the interior of vehicle without justification.	Sustained / Violation Noted
	4. Failed to perform a protective pat-down of	
		Exonerated
Officer Sgt.	It is alleged that on or about April 28, 2018, at approximately 6:00 pm, at or about the District Station, Sgt.	
	1. Failed to properly address a complaint by of misconduct by an officer during a traffic stop.	Sustained / 15 Day Suspension

Approved:	
	March 11, 2019
Deputy Chief Administrator – Chief Investigator	Date

Appendix A

Assigned Investigative Staff

Squad#:	
Investigator:	
Supervising Investigator:	
Deputy Chief Administrator:	